LYNCHBURG CITY COUNCIL Agenda Item Summary

MEETING DATE: August 10, 2004. Work Session

AGENDA ITEM NO.: 7

CONSENT:

REGULAR: X

CLOSED SESSION:

(Confidential)

ACTION: X

INFORMATION:

ITEM TITLE: Lynchburg Regional Airport Minimum Operating Standards

<u>RECOMMENDATION:</u> Approve new Airport Minimum Standards for Aeronautical Services or Activities (Minimum Standards) at Lynchburg Regional Airport.

SUMMARY:

In the spring of 2002, the Chairman of the Lynchburg Regional Airport Commission appointed an ad-hoc committee comprised of four Commission Members to research, revise, and update the airport's minimum operating standards. Minimum standards are used by airports to establish required levels of service for all commercial aeronautical operators in order to ensure compliance with certain grant assurances associated with federal funding requirements. The committee and Commission spent more than two years producing a new minimum standards document that incorporated input from the public (through the Public Hearing process), the entire Airport Commission, the Federal Aviation Administration (FAA) and from airport management. The proposed new Airport Minimum Standards were approved by the full Airport Commission on May 10, 2004.

Since current City Code governing aviation activities includes an outdated section that addresses minimum operating standards at Lynchburg Regional Airport, this report also incorporates a proposed ordinance that replaces that section. Council will be asked to formally adopt the Code amendment at your regular meeting in September.

PRIOR ACTION(S):

May 10, 2004 Review and approval of final draft of new Minimum Standards by Airport Commission

March 15, 2004 Review by the Foderal Aviation Administration

March 15, 2004 Review by the Federal Aviation Administration

October 13, 2003 Review and approval of draft of new Minimum Standards by Airport Commission

July 29, 2003 Minimum Standards Committee revisions after Public Hearing comments reviewed

June 23, 2003 Second Public Hearing held

April 28, 2003 Initial draft of new Minimum Standards released for public comment

June 20, 2002 Initial Public Hearing to solicit public input regarding minimum standards process

FISCAL IMPACT: None

CONTACT(S): Mark F. Courtney 455-6089 Airport Manager

ATTACHMENT(S):

- 1) Resolution
- 2) Proposed Ordinance with City Code revisions
- 3) Minimum standards final draft document

REVIEWED BY: Ikp

RESOLUTION

BE IT RESOLVED That the Lynchburg City Council approves, as recommended by the Lynchburg Regional Airport Commission on May 10, 2004, new Airport Minimum Standards for Aeronautical Services or Activities;

Certified:		
	Clerk of Council	

113L

Adopted:

ORDINANCE

AN ORDINANCE TO AMEND AND REENACT THE CODE OF THE CITY OF LYNCHBURG, 1981 BY REPEALING SECTIONS 9-23 THROUGH 9-38 AND TO AMEND AND REENACT THE CODE OF THE CITY OF LYNCHBURG BY ADDING THERETO A NEW SECTION NUMBERED 9-39, THE REPEALED SECTIONS AND THE NEW SECTION RELATING TO THE REGULATION OF FIXED BASED OPERATORS AT THE LYNCHBURG REGIONAL AIRPORT.

BE IT ORDAINED BY THE COUNCIL OF THE CITY OF LYNCHBURG:

1. That the Code of the City of Lynchburg, 1981, be and the same is hereby amended and reenacted by repealing Sections 9-23 through 9-38.

Sec. 9-23. Compliance with article.

The provisions of this article are hereby established as minimum standards governing the qualifications and operations of general aviation operators and other commercial operators at the Lynchburg Municipal Airport. Prior to the leasing and granting of operating rights at the airport, the applicant shall furnish satisfactory proof that the provisions of this article will be met.

Sec. 9-24. Scope of service.

All fixed base operators shall be full time, financially sound and progressive business enterprises, with adequately manned and equipped facilities, including office facilities, and shall observe normal or specifically required business hours. Such fixed base operation shall include a full line aircraft dealership representing a major aircraft manufacturer.

Sec. 9-25. Construction standards.

All construction required of fixed base operators shall be in accordance with design and construction standards required or established by the city for the facility or activity involved. All operators shall be required to furnish the city payment and performance bonds commensurate with any construction required under the minimum standards herein fixed or under any contract or lease by and between such operator and city

All fixed base operators shall provide ample sanitary lounges and rest rooms for their customers and shall make telephone service conveniently and readily available for the public's use.

Sec. 9-27. Liability.

All fixed base operators shall conduct their activities and render their services in a safe, responsible and efficient manner and shall be solely responsible for all of the acts of their agents and/or employees and shall save and hold the city harmless from any act of the operator, its agents and employees.

Sec. 9-28. Rates, charges.

The rates or charges for any and all activities and services offered by fixed base operators shall be determined by the operators, subject to the requirement that all such rates and charges shall be reasonable and be equally and fairly applied to all users of the services. The rates or charges for any and all activities and services offered by fixed base operators shall be subject to the approval of the city when:

- (a) an existing commercial tenant at the airport adds an additional product.
- (b) a new commercial tenant enters into an agreement with the city with the intent of providing products, services, or facilities to the general public at the airport.
- (c) the city receives a complaint regarding the rates and charges currently being charged to the general public by an existing airport tenant.

Sec. 9-29. Insurance.

All fixed base operators' contracts and leases shall provide for adequate insurance, including hangarkeeper's liability, public liability, products liability, property damage liability, each with clauses indemnifying and holding the city harmless and naming the city as an additional insured, and safety requirements commensurate with and applicable to such operators and their individual activities and services as required by the city.

Sec. 9-30. Lease required.

No fixed base operator shall be permitted to operate at the airport without a fully executed lease agreement with the city containing provisions for strict compliance with these minimum standards and regulations and containing such other special provisions as may be determined by the city to be necessary on account of any building or other construction which may be

required under such lease or any other special circumstances which may be applicable to any such particular operator.

Sec. 9-31. Return of city's investment.

In the event the city constructs the physical plant facilities (hangars, etc.) for use by any fixed base operator under the provisions of any lease or other contract, such lease or contract with such operators shall be on such terms and conditions as to guarantee a full return of the investment within the lease period and reasonable rental for use during such period.

Sec. 9-32. Compliance with applicable laws.

All fixed base operators shall abide by and comply with all of the airport, state and city laws and ordinances, and the rules and regulations of the airport, and shall comply with Federal Aviation Administration regulations pertaining to airports.

Sec. 9-33. Payment of taxes, assessments.

All fixed base operators shall, at their own expense, pay all taxes and assessments against any buildings or other structures placed on the premises by them, as well as all taxes and assessments against the personal property used by thom in their operations.

Sec. 9-34. Obstruction lights.

All fixed base operators shall, at their own expense, install, maintain and operate proper obstruction lights on tops of all buildings or other structures used by them in their operations, and shall keep the same lighted from sunset to sunrise if required.

Sec. 9-35. Reservation of rights by city.

- (a) The city reserves the right to further develop or improve all areas of the airport as it sees fit, regardless of the desires or views of any fixed base operators, and without interference or hindrance from any fixed base operators. It is so stipulated that the successful fixed base operator shall have the first right of refusal on any future developments wherein it is so indicated to fall within the planned activities of the fixed base operation.
- (b) The city reserves the right to enter upon any premises leased to fixed base operators at reasonable times for the purpose of making such inspections as it may deem expedient, to the proper enforcement of these

minimum standards and for the proper enforcement of any covenant or condition of any fixed base operator's contract or lease agreement.

Sec. 9-36. Financial responsibility.

Proof of sufficient available operating resources to sustain the operation for a reasonable length of time shall be provided by fixed base operators.

Operating resources shall not include prospective profits from the operation.

Sec. 9-37. Hours of operation; minimum personnel.

The fixed base operation shall be open for business seven (7) days per week from official sunrise to sunset, with sufficient personnel available to handle peak business periods. The following employees shall be on duty, and available, during regular business hours; namely: At least one line serviceman, one FAA certificated commercial pilot and/or flight instructor, and one FAA certificated mechanic, except said mechanic is not required to be available on Sunday or holidays.

Sec. 9-38. Required services.

The following equipment facilities and personnel shall be provided by each fixed base operator for the furnishing of the services set forth below:

- (a) Line service (aircraft refueling):
- (1) An approved fuel tank farm of not less than thirty thousand (30,000) gallons, storing aviation kerosene and the most commonly used octanes of aviation gasoline.
- (2) Approved refueling trucks (at least 2) sufficient to dispense the abovementioned aviation fuels.
- (3) Equipment and stocks to satisfactorily dispense various weights of oil.
- (4) Mechanized equipment and tow bars to satisfactorily handle all popular twin-engine and single engine aircraft.
- (5) Auxiliary starting and aircraft heating units.
- (6) Aircraft battery recharging units.
- (7) Aircraft tire repair and inflation.
- (8) Aircraft cleaning (interior and exterior).

All equipment, operational procedures, maintenance dispensing, etc., shall meet current standards, operational recommendations and performance of the American Petroleum Institute and the Federal Aviation Administration. Line service personnel shall be skilled and trained in servicing of aircraft and presenting a uniformed, neat, tidy appearance at all times. All incoming transient aircraft shall be properly directed, parked and checked.

Flight service:

- (1) Aircraft and personnel sufficient to accommodate the public through FAA approved primary pilot training flight and ground school curriculum, and must maintain offices and classrooms under lease from the city to conduct such operation.
- (2) Aircraft rental, charter and air taxi service shall meet all FAA requirements for such services. Charter service must provide single engine and both pressurized and nonpressurized multi-engine aircraft.
- (c) Maintenance service: Maintain adequate personnel, at least one (1) of which is an FAA approved A & P mechanic capable of providing aircraft mechanical services to accommodate the public. Establish and maintain such facilities and inventory to accomplish proper aircraft maintenance as approved by FAA.
- (d) Aircraft sales: Maintain a contractual affiliation with at least one major producer of aircraft to offer for sale an adequate inventory of such aircraft. Adequate sales personnel should be employed, trained specifically and employed directly in aircraft sales to include aircraft financing, etc.
- 2. That the Code of the City of Lynchburg, 1981, be and the same is hereby amended and reenacted by adding thereto Section 9-39 as follows:
- Sec. 9-39. Minimum standards for aeronautical services or activities.
- In order to ensure that the flying public and general aviation community are afforded an adequate level of aviation services when using the Lynchburg Regional Airport the Lynchburg City Council does hereby adopt the airport minimum standards for aeronautical services or activities that were approved by the Regional Airport Commission on May 10, 2004, as fully as if the minimum standards were set out in full herein, and the minimum standards shall be controlling within the boundaries of the Lynchburg Regional Airport. Any person or entity providing aeronautical services to the public at the Lynchburg Regional Airport must comply with the airport minimum standards for aeronautical services

or activities. A copy of the minimum standards for aeronautical services or

activities shall be kept in the office of the airport manager and shall be available for review upon request. It shall be the responsibility of any person or entity providing aeronautical services or activities at the Lynchburg Regional Airport to review the minimum standards and become familiar with its requirements before

providing any aeronautical services or activities at the airport.		
2.	That this ordinance shall become effective upon its adoption.	

Adopted:

Certified: Clerk of Council